

Sharing Responsibility for Trade-Related Emissions Based on Economic Benefits

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Abstract

How to share responsibility for greenhouse gas emissions between consumers and producers is a highly sensitive question in international climate policy negotiations. Traditional allocations to the producer of emissions have frequently be complemented by 'Consumption-Based Accounting' (CBA) schemes that suggest greenhouse gas emissions generated to produce traded goods and services should be attributed to their final consumers. Both approaches lack a sound foundation in economic theory, i.e. they do not consider the economic benefits accruing to producers or consumers if carbon emissions do not carry a price that reflect their social costs. We build on well-established economic theory to derive how to share responsibility for trade-related emissions between producers and consumers and apply this novel approach for the most prominent bilateral trade relationships using multi-regional input-output data. We propose to use an 'Economic Benefit Shared Responsibility' (EBSR) scheme, where China is attributed significantly higher responsibility for emissions than in CBA, while lower emissions and responsibility are attributed to both the US and the EU.

40 **Keywords:** Climate Change Mitigation, Trade-related Emissions, Emission Accounting, Economic
41 benefit analysis, Economic counterfactual analysis, Responsibility
42

43 1. Introduction

44 In an integrated world economy, production is increasingly distributed around the globe (Timmer et al.
45 2014; Baldwin 2009; Hummels 2007). The fragmentation of supply chains and the geographical separation
46 of consumers and producers represent a serious challenge for climate policy, as it complicates the
47 assignation of responsibility for greenhouse gas emissions (Davis and Caldeira 2010; Peters et al. 2011;
48 Skelton 2013). To date, emissions are most frequently attributed to the national territory from which they
49 are released, as reflected in production-based accounting of emissions (PBA) conducted in accordance
50 with the United Nations Framework Convention on Climate Change (United Nations 1992; Davis and
51 Caldeira 2010).

52 In this regard, a long-standing concern is that countries could meet their commitments to reduce their
53 territorial emissions by shifting production of carbon-intensive goods and services without reducing – or
54 even increasing - global emissions (Kuik and Gerlagh 2003; Dechezleprêtre and Sato 2017). For this reason,
55 it has been argued that the responsibility for emissions should be attributed to consumers as, for instance,
56 expressed by Davis and Caldeira (2010): “It is intuitive that individuals who benefit from a process should
57 bear some responsibility for the associated emissions [...]. Yet, national inventories such as those
58 conducted annually by parties to the United Nations Framework Convention on Climate Change [...] account
59 for only those emissions produced within sovereign territories [...], ignoring the benefit conveyed
60 to consumers through international trade”.

61 In order to address this shortcoming in emission accounting, some authors have proposed consumption-
62 based emission accounting (CBA), which measures the level of emissions generated to meet domestic
63 consumption (Davis and Caldeira 2010; Peters et al. 2011; Atkinson et al. 2011). This approach is
64 increasingly applied in policy analysis (Mehling, van Asselt, and Droege 2018) and is prominent in the
65 latest IPCC Assessment report (IPCC 2014) as well as the annual Carbon Budgets published by the Global
66 Carbon Project (Global Carbon Project 2019). However, by focusing exclusively on the consumption side,
67 CBA has been criticized as being one-sided, as it fails to take into account efforts to reduce emissions in
68 the export sector and neglects the fact that producers also benefit from generating emissions (Jakob and
69 Marschinski 2012; Jakob, Steckel, and Edenhofer 2014; Rodrigues and Domingos 2008). For this reason,
70 an appropriate account of responsibility for trade-related emissions needs to reflect the associated
71 benefits accruing over the entire value chain, ranging from the extraction of fossil fuels to final
72 consumption (Tukker, Pollitt, and Henkemans 2020).

73 Our paper contributes to the literature by proposing a novel scheme to share responsibility for trade-
74 related emissions between producers and consumers based on the economic benefits they derive from
75 the release of GHG emissions to the atmosphere.

76 This paper proceeds as follows. Section 2 reviews the literature. Section 3 presents the economic theory
77 behind our proposed accounting scheme. Section 4 describes the data and numerical methods used for
78 our empirical application. Section 5 discusses the results. Section 6 concludes.

79

80 **2. Literature Review**

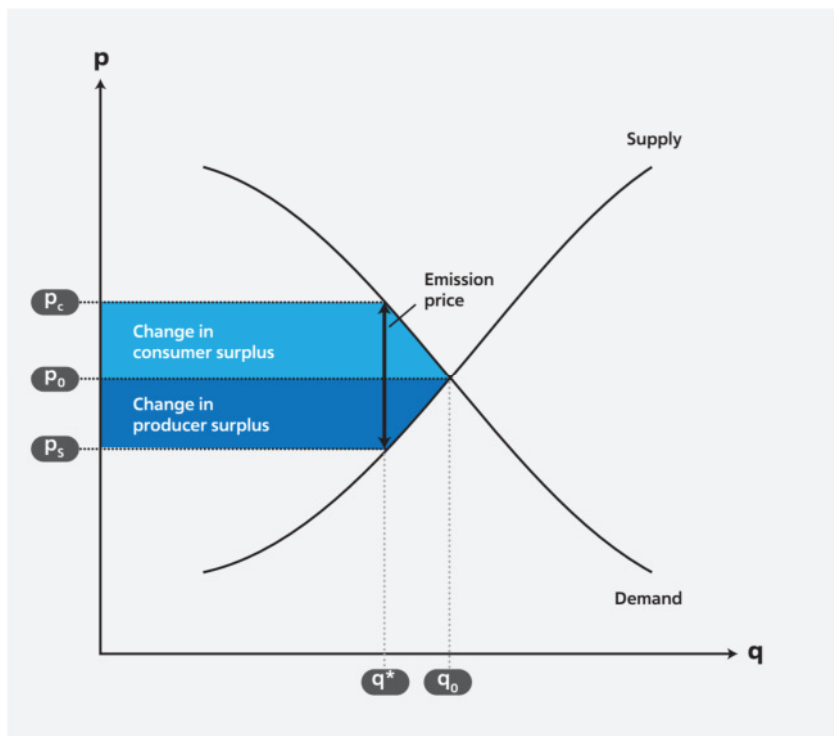
81 Some authors have proposed sharing responsibility for emissions along the value chain according to the
82 value added at each production step (Lenzen et al. 2007; Piñero et al. 2019) or the income generated in
83 the form of wages and capital return (Marques et al. 2012; Liang et al. 2017). Some have argued that
84 producers should be held responsible for emissions generated through their products (Lenzen and Murray
85 2010) or through economic activities under their control (Ortiz, López, and Cadarso 2020). While these
86 approaches allow for a more fine-grained understanding of the role of intermediary industries, they do
87 not take into account the benefits accruing to final consumers. A few approaches explicitly consider how
88 responsibility for trade-related emissions could be shared between consumers and producers. These
89 include proposals to use a predetermined sharing rule (Ferng 2003; Gallego and Lenzen 2005; Lenzen et
90 al. 2007). A more recent approach suggests the use of 'valued added' as a measure of producers
91 responsibility and material throughput as a measure for consumers responsibility (Csutora and Vetőné
92 mőzner 2014). Besides being designed for single region input-output systems and their sensitivity to
93 changes in the material throughput coefficients, measures employed in existing studies on the sharing of
94 responsibility for emissions between producers and consumers tend to be *ad hoc* rather than relying on
95 a solid theoretical foundation.

96 By contrast, the approach presented in this paper uses a straightforward measure of economic benefits
97 that we derive from economic theory to assign responsibility for trade-related emissions to different
98 world regions in a multi-regional input-output model. We propose to divide responsibility for trade-
99 related emissions between producers and consumers, relative to the economic surplus they derive from
100 not being required to pay the economic costs associated with greenhouse gas emissions. Our numerical
101 application compares this 'Economic Benefit Shared Responsibility' (EBSR) scheme to conventional PBA
102 and CBA approaches.

103 **3. Sharing responsibility for emissions between producers and consumers based on economic**
104 **benefits**

105 This paper proposes a novel approach to the allocation of responsibility for trade-related emissions
106 between consumers and producers. To our knowledge it is the first model that exploits economic theory,
107 artificially creating a 'what-if' counterfactual. Our EBSR scheme assigns responsibility for trade-related
108 emissions in proportion to the economic benefits derived by producers and consumers from releasing
109 emissions to the atmosphere when not being required to pay for their associated social cost. As
110 counterfactual, we employ a scenario in which a global carbon price, which has frequently been
111 highlighted as the economically optimal solution to address climate change (Edenhofer et al. 2015), is in
112 place. EBSR thus distributes responsibility for trade-related emissions relative to economic costs that
113 would accrue to producers and consumers, respectively, if such a global carbon price were in place.

114



115

116 *Figure 1: A (counterfactual) price on greenhouse gas emissions would reduce the economic surplus of producers (dark areas) as*
117 *well as consumers (light area). EBSR employs the relative magnitude of these surpluses to divide responsibility for trade-related*
118 *emissions to producers and consumers.*

119 The economic intuition behind this approach is visualized in Figure 1. In a setting in which neither
120 producers nor consumers have to pay the social costs of greenhouse gas emissions, the interplay of supply
121 of exports and demand for imports would result in equilibrium price and quantity p_0 and q_0 . If, however,
122 climate damages were correctly accounted for, for instance by means of a global carbon price (Edenhofer
123 et al. 2015), producers would receive a lower price p_s , and consumers would pay a higher price p_c ,
124 compared to the market equilibrium without environmental regulation (Fullerton and Muehlegger 2019).
125 This would reduce their benefits, which are denoted as producer and consumer surplus, respectively, in
126 two ways: first, by foregoing the benefits of emissions that correspond to the difference between q_0 and
127 q^* , and second, by having to pay for those emissions that would still be generated with environmental
128 regulation in place. This implies that both producers and consumers currently benefit to a certain extent
129 from non-existing environmental regulations. This perspective can be generalized to all cases in which
130 carbon prices that are below the social costs of carbon are in place (see Section 6 and SI). EBSR then fulfills
131 the principle of ‘additivity’, which requires the sum of all national EBSR emissions to equal global emissions
132 (Kander et al. 2015). By contrast, there seems to be no obvious need to account for emissions that are
133 appropriately priced.

134 The EBSR approach we propose is based on the idea of assigning emissions in proportion to the benefits
135 that producers and consumers, respectively, derive from emissions without having to pay their associated
136 social cost. It illustrates that both exporters and importers benefit from the emissions that are released in
137 one country to meet consumption in another country. We derive simple analytical expressions for the
138 change in consumer and producer surplus that would occur – or, vice versa, the benefits that currently
139 accrue to them due to the lack of environmental regulation.

140 Assuming isoelastic supply and demand functions with elasticities σ and δ , we can choose units such that
141 we can – without loss of generality – write:

$$142 \quad q_s = p_s^\sigma, \quad q_d = p_d^\delta \quad (1)$$

143 Then, in the unregulated case in which emissions can be generated free of charge, prices received by
144 producers are equal to prices paid by consumers (i.e. $p_d = p_s$). This directly yields the equilibrium price
145 $p_0 = 1$.

146 Now, let us consider the case in which the social costs of climate change are, at least to some extent,
 147 internalized by a carbon price T^* . Such a carbon price T would translate into a relative price increase,
 148 depending on the relative carbon content, which can be expressed as a gap t between prices paid by
 149 consumers and received by producers:

$$150 \quad p_d = (1 + t)p_s \quad (2)$$

151 Please note that our analysis does not presuppose that the optimal carbon price is imposed, rather it
 152 applies at any price level.

153 Equilibrium is then simply determined by equating supply and demand ($q_s = q_d$). This yields the following
 154 expression for producer and consumer prices:

$$155 \quad p_s = (1 + t)^{\delta/(\sigma-\delta)}, \quad p_d = (1 + t)^{\sigma/(\sigma-\delta)} \quad (3)$$

156 The change in producer surplus between the no tax and the tax scenarios can then be expressed as:

$$157 \quad \Delta PR = \int_{p_s}^{p_d} p^\sigma dp = \frac{1}{(1+\sigma)} [1 - (1 + t)^{\delta(1+\sigma)/(\sigma-\delta)}] \quad (4)$$

158 Likewise, the change in consumer surplus between the two scenarios is:

$$159 \quad \Delta CR = \int_{p_d}^{p_s} p^\delta dp = \frac{1}{(1+\delta)} [(1 + t)^{\sigma(1+\delta)/(\sigma-\delta)} - 1] \quad (5)$$

160 These expressions allow us to assess the division of responsibility for emissions in trade based on
 161 economic theory. They confirm the intuition that producers' and consumers' benefits reduce with an
 162 increase in price elasticity (i.e. the less they adjust quantities as a response to a price change). Economic
 163 theory highlights that those actors who are less likely to change their behavior as a result of regulation,
 164 i.e. display a lower 'elasticity' (which, in Figure 1, corresponds to steeper slope), derive a higher benefit
 165 from the absence of regulation (Fullerton and Muehlegger 2019). Hence, our approach assigns a higher
 166 share of bilateral trade-related emissions to the country with the lower elasticity of import or export,
 167 respectively. Countries with lower import or export elasticities can be regarded as being more dependent
 168 on foreign trade. Hence, they will be more affected by price changes than countries that can more easily
 169 adjust their production or consumption patterns. For the polar cases of totally inelastic supply (demand)

170 – that is, a vertical supply (demand) curve –responsibility for trade-related emissions is entirely assigned
171 to exporters (importers). EBSR is then equivalent to PBA (CBA).

172

173 **4. Data and Numerical Implementation**

174 For each bilateral trade relation (BTR), we first identify the value added in one country, eventually
175 consumed in the other country, as well as the associated CO₂ emissions. Combining this information with
176 the respective export and import elasticities allows us to assess how consumers’ and producers’ economic
177 surplus would change if the social costs of emissions were appropriately reflected in market prices.

178 *Data*

179 To adequately consider complex economic production chains, we use the World-Input-Output Database
180 (WIOD) (Timmer et al. 2015; Corsatea et al. 2019). Using WIOD for the year 2014, we derive highly detailed
181 bilateral trade flows, i.e. the sum of all value added being produced in one region and consumed in the
182 other as directed bilateral trade flow, between the 44 regions included, considering 56 sectors.

183 WIOD includes the EU 28 countries as well as major economies, including most OECD countries (Australia,
184 Canada, Japan, South Korea, Mexico, United States), newly industrializing economies, (i.e., Brazil, China,
185 Indonesia, India, Turkey, Taiwan and Russia), and an aggregated residual region referred to as the “Rest
186 of the World” (RoW). Additionally, WIOD provides detailed data on energy use and emitted greenhouse
187 gas emissions, which allows us to calculate the carbon intensity of representative goods for bilateral trade
188 relations.

189 To project the impacts of a global carbon tax on producers and consumer surplus and construct the
190 counterfactual, we take country specific export and import elasticity estimates from the literature (see
191 Tokarick (2014) and Supplementary Table S5).

192 *Calculating carbon footprints*

193 Standardized MRIO data accounts for a specific numbers of regions n and sectors m . They consist of an
194 inter-industry flow matrix $Z \in \mathbb{R}^{(m \cdot n) \times (m \cdot n)}$ and a final demand vector $Y \in \mathbb{R}^{m \cdot n \times n}$, see e.g. (Miller and
195 Blair 2009). Entries $z_{r_1 s_1}^{r_2 s_2}$ of Z reflect the total monetary value (in USD) of flows from sector s_1 in region r_1
196 to sector s_2 in region r_2 , with $r_1, r_2 \in R = \{1, \dots, n\}$ and $s_1, s_2 \in S = \{1, \dots, m\}$. Analogously, $y_{r_1, s_1}^{r_2}$
197 represents the sum of all monetary flows from sector s_1 of region r_1 into final demand of region r_2 .

198 These can be used to calculate the total output vector $O \in \mathbb{R}^{m \times n}$, with entries $o_{r_1, s_1} = \sum_s \sum_r (z_{r_1, s_1}^{r, s}) +$
 199 $\sum_r y_{r_1, s_1}^r$. The total input vector I results as $i_{r_1, s_1} = \sum_s \sum_r (z_{r_1, s_1}^{r_1, s_1})$. Hence, $O - I$ represents total sectoral
 200 value-added VAD . By $A \in \mathbb{R}^{(m \cdot n) \times (m \cdot n)}$ we denote the technology matrix, with entries $a_{r_1, s_1}^{r_2, s_2} = z_{r_1, s_1}^{r_2, s_2} / o_{r_2, s_2}$.
 201 These describe the amount of each input that is necessary to produce one unit of output.

202 The Leontief inverse L , which accounts for all pre-products that have been used at some stage during
 203 production is calculated as $L = (I - A)^{-1}$. Let $CO2_{2r_1, s_1}$ be the total direct CO_2 emissions that have been
 204 released in sector s_1 of region r_1 . The carbon intensity CI_{r_1, s_1} then results as $CO2_{2r_1, s_1} / o_{r_1, s_1}$.

205 Let $BTR_{r_1}^{r_2}$ be the sum of value added of production steps that have eventually been undertaken in r_1 to
 206 serve final consumption in r_2 . These can then be calculated as

$$207 \quad BTR_{r_1}^{r_2} = \sum_r \sum_{s^*} \sum_s (y_{r, s}^{r_2} \cdot l_{r_1, s^*}^{r, s} \cdot vad_{r_1}^{s^*}) \quad (6)$$

208 The associated emissions that are virtually contained within these flows $CO2_{r_1}^{r_2}$ are

$$209 \quad CO2_{r_1}^{r_2} = \sum_r \sum_{s^*} \sum_s (y_{r, s}^{r_2} \cdot l_{r_1, s^*}^{r, s} \cdot CI_{r_1}^{s^*}) \quad (7)$$

210 *Evaluating the counterfactual*

211 Our approach to assess the distributed responsibility for emissions in trade between producer and
 212 consumer requires only three parameters, namely the carbon price and elasticities of supply and demand.
 213 For the former, we assume a carbon price T of 50 USD/t of CO_2 , in the range of what has been proposed
 214 to meet the climate targets enshrined in the Paris Agreement (Carbon Pricing Leadership Coalition 2017),
 215 see Supplementary Figure S6 for alternative specifications with carbon prices of USD 10, USD 100 and USD
 216 1000 per ton of CO_2 . The respective share of trade-related emissions assigned to the importing (exporting)
 217 country is given by the size of the light (dark) area relative to the total area in Figure 1.

218 The relative tax level t for a BTR of two regions then results as $t_{r_1}^{r_2} = CO2_{r_1}^{r_2} / BTR_{r_1}^{r_2} \cdot T$. This expression
 219 considers the Normalized Net Carbon Content (NNCC), a measure which refers to the carbon content per
 220 one USD of VAD, which has been introduced by Ward et al. (2019). Region specific import- (δ) and export
 221 (σ) elasticity estimates are taken from recent literature (Tokarick 2014). We assign responsibility for
 222 traded emission in proportion to the distribution of the economics surplus without a price on carbon. That
 223 is, the producers' share of trade-related emissions is given by $s_{r_1} = \Delta PR / (\Delta PR + \Delta CR)$, the consumers'

224 share by $s_{r_2} = \Delta CR / (\Delta PR + \Delta CR)$. Hence, producer and consumer responsibility R_{r_1} and R_{r_2} ,
225 respectively are:

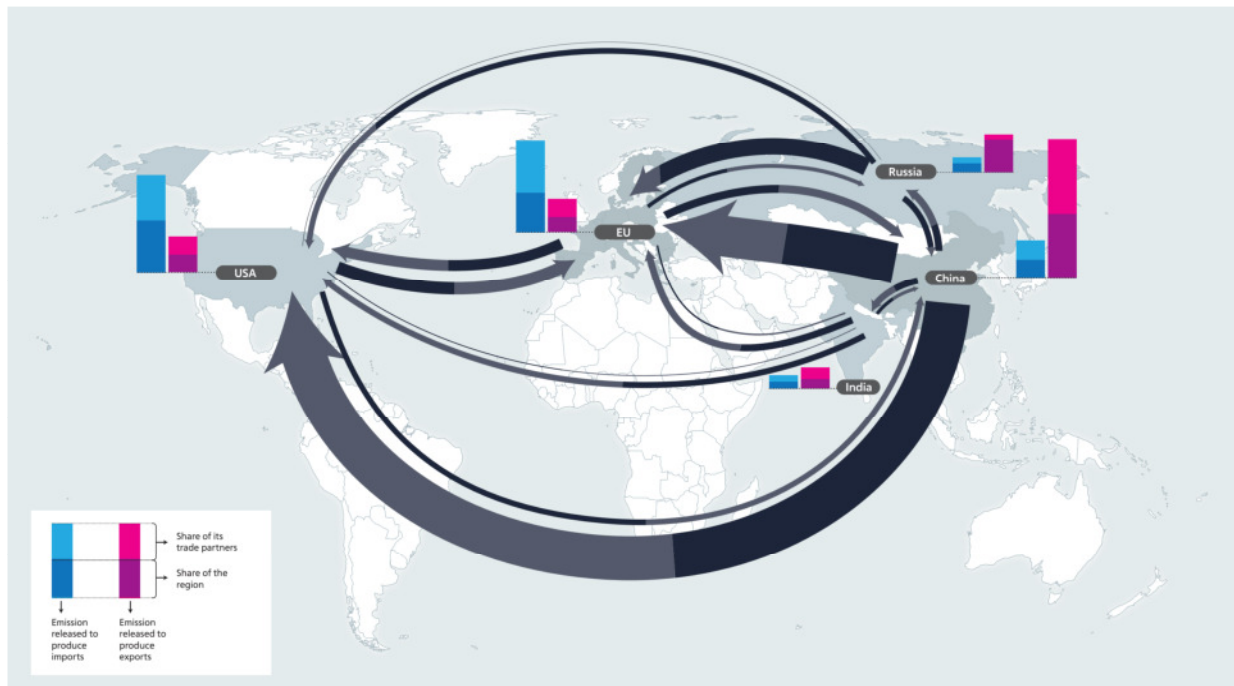
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$$227 \quad R_{r_1} = s_{r_1} \cdot CO2_{r_1}^{r_2} \text{ and } R_{r_2} = s_{r_2} \cdot CO2_{r_1}^{r_2} \quad (8)$$

228 5. Results

229 Figure 2 maps the emissions associated with bilateral trade-flows between the five regions with the
230 highest trade-related emissions (i.e. the sum of export- and import-related emissions). These are China,
231 the US, India, Russia and the EU28. Exports from these five regions are associated with emissions of 4.22
232 GtCO₂. Each arrow is divided into two segments denoting the emissions of the respective trade flow that
233 are assigned to the exporting (dark) and importing (light) region under EBSR. For each region, blue bars
234 denote the emissions that have been released in other countries to produce this region's imports, and red
235 bars represent all emissions released in this country to produce exports to other countries. For both bars,
236 dark areas denote the share of import- and export-related emissions, respectively, that are assigned to
237 the region. Whereas under a production-based (consumption-based) perspective, a region is responsible
238 for all emissions related to its exports (imports) as indicated by the red (blue) bars, our shared
239 responsibility perspectives assigns responsibility as given by the dark-shaded areas of both bars. Bilateral
240 trade flows between regions are depicted by arrows, which indicate how the responsibility for the
241 associated emissions is divided between the respective exporting (dark) and importing region (light).

242



243

244 *Figure 2: Responsibility for trade-related greenhouse gas emissions under the EBSR scheme. Arrows denote responsibility for*
 245 *emissions assigned to exporters (dark areas) and importers (light areas), respectively. Blue and red bars show responsibility for*
 246 *imports and exports, respectively. Results are shown for the five regions featuring the highest trade-related emissions (sum of*
 247 *emissions released for the region's imports and exports).*

248 Globally, the highest trade-related emissions are found for China, whose exports correspond to more
 249 emissions than those of the exports by the US, EU, Russia and India taken together. Out of a total of 2.16
 250 GtCO₂ that are released to produce Chinese exports, 375 MtCO₂ are generated for exports to the US, and
 251 342 MtCO₂ for exports to the EU. Under EBSR, 56% of emissions related to Chinese exports to the US are
 252 assigned to the US, and 44% to China. For China-EU trade, the respective figures are 53% and 47%. Overall,
 253 46% of all emissions related to Chinese exports are assigned to China, and 54% to its trade partners.

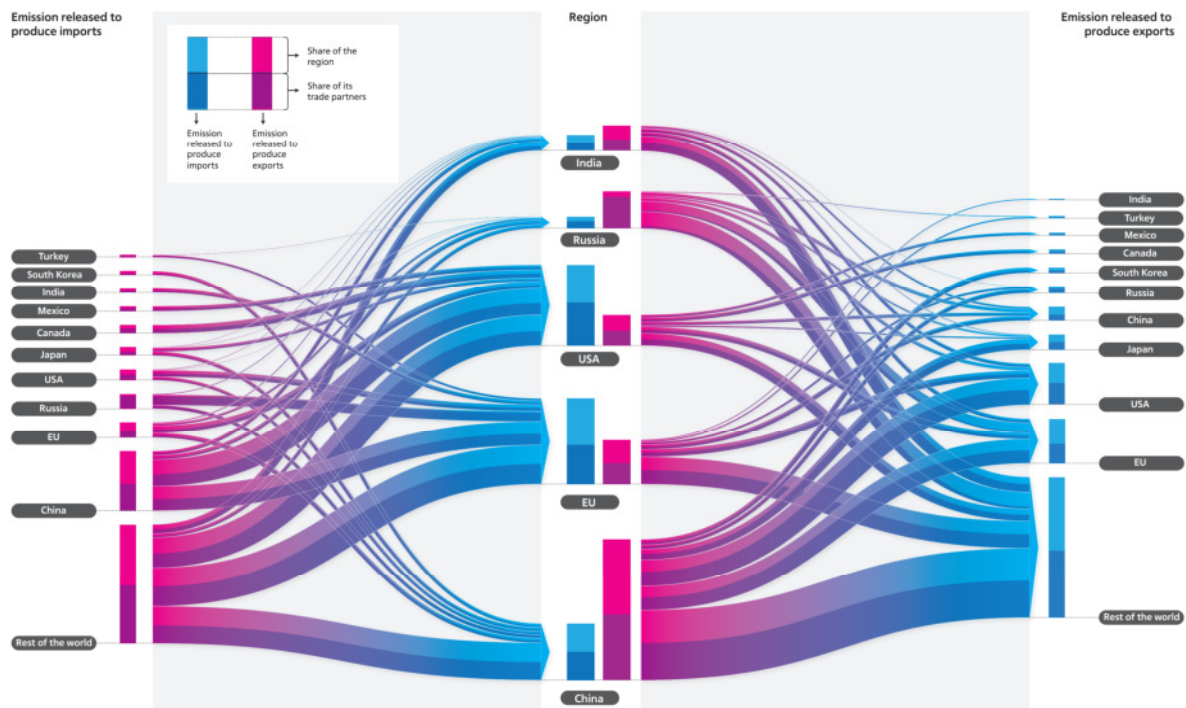
254 Russia constitutes another important source of export-related emissions of about 547 MtCO₂, a large
 255 share of which (145 MtCO₂) are targeted at the EU. Interestingly, under EBSR the lion's share of these
 256 emissions, namely 87%, accrue to Russia. Similar numbers are found for Russia's trade with China (86%),
 257 as well as with the US and India (85% for both partners). This is explained by Russia's low export elasticity
 258 of 0.22, the lowest value for all regions in our sample, which might be due the country's dependence on
 259 revenues from natural resource exports.

260 Regarding trade between the EU and the US, exports from the EU to the US account for about 15% of the
 261 EU total export-related emissions of 678 MtCO₂, that is, 105 MtCO₂. The EBSR approach assigns 54% of
 262 these emissions to the US, and 46% to the EU. In the other direction, exports from the US to the EU

263 correspond to 90 MtCO₂, about a fifth of total US export-related emissions of 453 MtCO₂. Under EBSR,
264 emissions related to US exports to the EU are shared evenly between both regions, that is, 50% each.

265 Finally, a substantial share of India's export-related emissions of 386 MtCO₂ is released to produce exports
266 to the EU and the US, namely 58 MtCO₂ and 52 MtCO₂, respectively. The EBSR scheme attributes 47% of
267 emissions released for exports to the EU, and 44% of the emissions released for exports to the US, to
268 India. It is interesting to note that for India the highest share of import-related emissions come from China,
269 amounting to 56 MtCO₂. Of these, EBSR attributes 56% to India (and hence 44% to China).

270



271

272 *Figure 3: Flows of import- and export-related emissions between the five main regions and their most important trade partners.*
273 *Blue and red bars show responsibility for imports and exports, respectively. Flows include all countries that are among the top-*
274 *five recipients of export-related emissions from China, US, EU, India or Russia as well as the aggregate region 'Rest of the*
275 *World'.*

276

277 Figure 3 provides additional detail by including all countries that are among the top five recipients of
278 export-related emissions for at least one of the regions displayed in Figure 2 (that is, China, US, EU, India
279 and Russia), as well as the aggregate region 'Rest of the World' (which consists of all other countries). This

280 aggregate region accounts for 44% of all export-related and 47% of all import-related emissions of the five
281 regions displayed in the center of the figure.

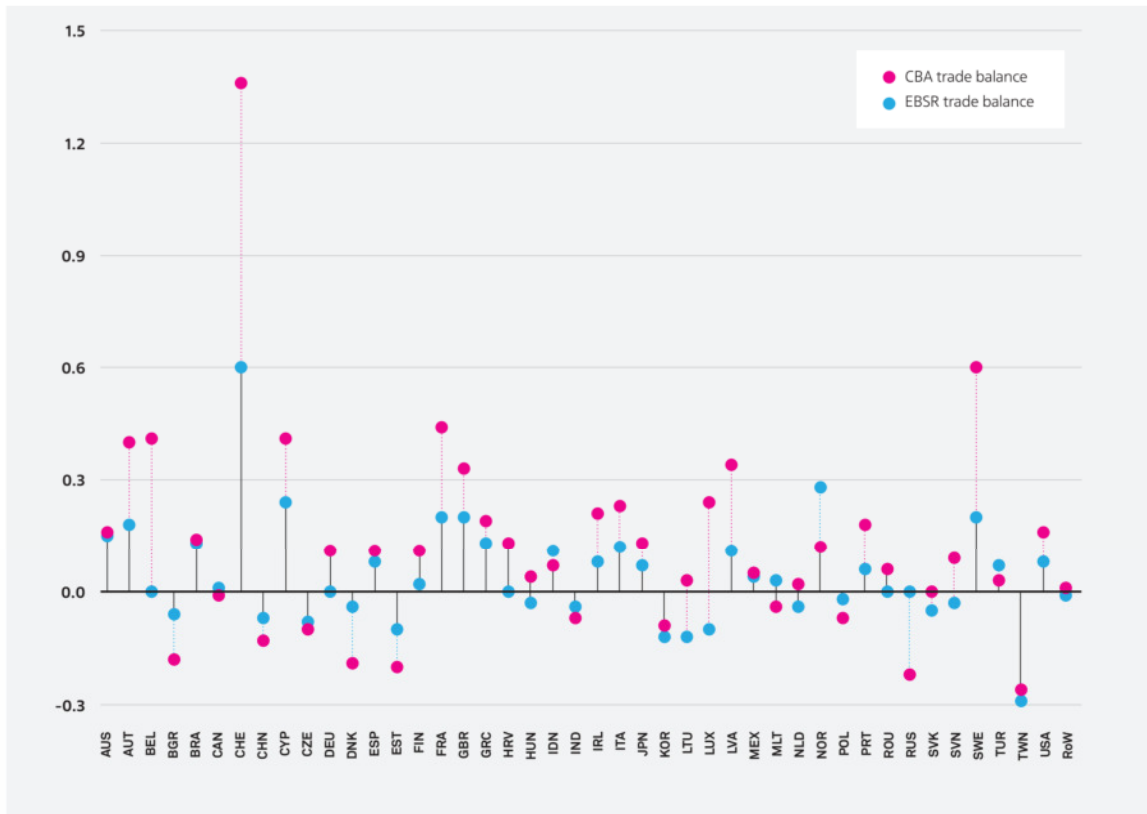
282 The US, Canada and Mexico are trade partners responsible for substantial emission flows. For instance,
283 with emissions of 114 MtCO₂, US imports from Canada constitute a larger emission source than imports
284 from the EU (105 MtCO₂). For China, South Korea is the fourth largest destination of export-related
285 emissions, even though it accounts for less than 4% of the total. Japan is ranked third for China, fourth for
286 India and Russia, and fifth for the US. Finally, Turkey is the fifth largest destination for Russia as well as
287 the EU.

288 Figure 3 also provides an insight into why EBSR may provide a very different picture of responsibility for
289 trade-related emissions than either PBA or CBA. For instance, China's emissions under EBSR are lower
290 than under PBA, but higher than under CBA. This can be explained by the fact that China's total trade-
291 related emissions (for imports as well as exports) are dominated by emissions that are released to produce
292 exports. Whereas PBA (CBA) attributes full (no) responsibility for export-related emissions to China, EBSR
293 strikes a middle ground by attributing a fraction of these emissions to China. By contrast, for the US and
294 EU, EBSR yields higher emissions than PBA, but lower ones than CBA. For both regions trade-related
295 emissions are dominated by imports. Whereas with PBA (CBA), these emissions would not be attributed
296 at all (fully), EBSR instead attributes a proportion to the importing region. Finally, for Russia, for which
297 trade-related emissions are dominated by exports, it is interesting to note that EBSR would not only yield
298 higher responsibility than CBA, but that EBSR would be practically identical to PBA. The reason for this is
299 that Russia's low export elasticity means that the country is attributed the greatest share of its export-
300 related emissions (86%) (note that under PBA, this share would be 100%). The remaining 14% of Russia's
301 export-related emissions that are attributed to the country's trade partners are almost exactly matched
302 by the responsibility for import-related emissions assigned to Russia under EBSR.

303 Based on these results, Figure 4 compares responsibility for trade-related emissions under EBSR, CBA and
304 PBA in more detail on the level of individual countries. To ensure comparability between countries with
305 very different emission levels, the figure indicates the percentage by which traditional PBA would be
306 adjusted by considering trade-related emissions by either a consumption-based (CBA) or a shared
307 responsibility (EBSR) perspective (i.e. the 'emission trade balance'). For most countries we find that EBSR
308 yields an outcome between CBA and PBA (note that PBA corresponds to a value of zero, as no adjustment
309 is required). The magnitude of this adjustment, however, differs widely across countries. For instance,
310 whereas EBSR is quite close to CBA for Australia, Brazil, the Czech Republic, Spain and Mexico, it is close

311 to PBA for countries including Belgium, Bulgaria, Croatia Denmark, Germany, Finland, Romania and Russia.
 312 Furthermore, depending on the relationship between export- and import-related emissions, as well as the
 313 respective shares that are attributed to exporters and importers, EBSR can also yield higher absolute
 314 numbers than CBA, which is the case for Indonesia, South Korea, Norway, Turkey, and Taiwan. Finally,
 315 there are also cases in which the EBSR and CBA trade balance have opposite signs. This can, for instance,
 316 occur if a country has high (low) elasticities for both imports and exports, generating a relatively small
 317 (high) EBSR attribution of trade-related emissions. We observe outcomes in which EBSR and CBA work in
 318 different directions for Canada, Hungary, Malta, the Netherlands as well as the 'Rest of the World'
 319 aggregate.

320



321
 322 *Figure 4: Percentage by which PBA is adjusted if trade-related emissions are accounted based on consumer responsibility (CBA)*
 323 *or economic benefit shared responsibility (EBSR).*

324

325

326 **6. Discussion and Conclusions**

327 This paper proposes a novel ‘Economic Benefit Shared Responsibility’ (EBSR) scheme to account for
328 carbon emissions that are released to the atmosphere to produce traded goods and services. We highlight
329 that responsibility for trade-related emissions cannot be attributed exclusively to producers or consumers
330 but needs to be shared between them. We propose the use of the economic benefits producers and
331 consumers derive from being able to generate emissions free of charge, respectively, as a measure of how
332 to share responsibility for trade-related emissions. Based on the real-world data that are available, we
333 demonstrate how this approach could be implemented.

334 This analysis is subject to several limitations. Perhaps most importantly, it assumes that production
335 structures and technologies are fixed, such that an emission price would be fully passed through to
336 consumers. In our model, producers and consumers can only react to this price change by adjusting
337 quantities, but not by changing technologies or substituting other goods. Moreover, we do not account
338 for the fact that even though to date most emissions are indeed unpriced, some regions have significant
339 carbon prices in place (OECD 2018). Conceptually, our analysis can straightforwardly be extended to
340 account for all emissions that are priced below the social optimum (see SI for details). The most serious
341 challenge in this regard would lie in the fact that within individual countries, carbon prices often display
342 large variation across economic sectors. Hence, considering existing carbon prices would not only require
343 reliable estimates of sectoral carbon prices for all countries, but also a sectoral analysis of trade flows, as
344 discussed below. To explore how existing carbon pricing could affect our findings, we carry out our
345 analysis for regionally differentiated carbon prices that would be compatible with the 2°C temperature
346 target. These prices are generated with the integrated assessment model MESSAGE under the
347 assumptions of the shared socioeconomic pathway scenario 2 (Fricko et al. 2017), which assumes
348 technological and socio-economic developments roughly in line with historic trends. Using the carbon
349 prices projected for the year 2030 for the five regions with the highest trade-related emission displayed
350 in Figure 2 hardly changes our results (see supplementary table S1). Finally, our assessment of how
351 imports and exports would respond to such an emission price is based on available estimates of elasticities
352 of export and import for individual countries. These estimates hide substantial details of sector-specific
353 and bilateral trade relations (Cadarso et al. 2012). A more fine-grained analysis would require thousands
354 of country- and sector-specific trade elasticities, which, to our knowledge, are not available. Future
355 research could extend our analysis by estimating these elasticities and assess producers’ as well as
356 consumers’ benefits from below-optimal carbon prices on a sectoral level based on a consistent set of
357 trade data. For the reasons outlined above, our analysis should first and foremost be regarded as a

358 conceptual contribution, illustrated with available data. Nevertheless, by going beyond a one-sided focus
359 on producers or consumers, the approach presented in this paper could provide a basis for a more
360 nuanced debate regarding the responsibility for trade-related emissions.

361 Our approach assesses the counterfactual scenario in which the social costs of greenhouse gas emissions
362 are borne by consumers and producers by means of a carbon price. By contrast, some recent contributions
363 apply alternative approaches, based on the counterfactual perspective of the absence of trade. These
364 schemes evaluate a country's imports and exports either relative to the average global emission intensity
365 for the respective goods and services (Kander et al. 2015; Jiborn et al. 2018; Baumert et al. 2019), or from
366 the perspective of how a country's trade specialization contributes to meeting global consumption in a
367 carbon-efficient manner (Dietzenbacher, Cazcarro, and Arto 2020). In this way, reductions in global
368 emission resulting from cleaner exports can be accounted for (in contrast to CBA, which attributes all
369 export-related emissions to trade partners). Combining such schemes with accounting schemes for shared
370 producer and consumer responsibility in dashboards for 'multiple carbon accounting' (Steininger et al.
371 2016) could help to establish a comprehensive picture of the responsibility for trade-related emissions.

372 **Data and material availability**

373 All data necessary to evaluate the conclusions in the paper are present in the paper and/or the
374 Supplementary Information. Additional data related to this paper may be requested from the authors.

375

376 **Competing interests**

377 The authors declare that they have no competing interests.

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